REPORT OF THE AUDIT OF THE WASHINGTON COUNTY CLERK

For The Year Ended December 31, 2001



EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary,
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable John Settles, Washington County Judge/Executive
Honorable A. H. Robertson, Washington County Clerk
Members of the Washington County Fiscal Court

The enclosed report prepared by Potter & Company, LLP, Certified Public Accountants, presents the statement of receipts, disbursements, and excess fees of the County Clerk of Washington County, Kentucky, for the year ended December 31, 2001.

We engaged Potter & Company, LLP to perform the financial audit of this statement. We worked closely with the firm during our report review process; Potter & Company, LLP evaluated the Washington County Clerk's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Enclosure



FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT

December 31, 2001

EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE WASHINGTON COUNTY CLERK

Calendar Year 2001

Potter & Company, LLP has completed the Washington County Clerk's audit for calendar year 2001. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

Excess fees decreased by \$28 from the prior calendar year, resulting in no excess fees as of December 31, 2001. Revenues increased by \$47,473 from the prior year and disbursements increased by \$47,501.

Report Comment:

• The County Clerk Should Have A Written Agreement To Protect Deposits

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INDEPENDENT AUDITOR'S REPORT

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We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Clerk of Washington County, Kentucky, for the year ended December 31, 2001. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in the *Government Auditing Standards* issued by the Comptroller General of the United States, and the *Audit Guide for County Fee Officials* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Clerk for the year ended December 31, 2001, in conformity with the modified cash basis of accounting.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2002, on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

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Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• The County Clerk Should Have A Written Agreement To Protect Deposits

POTTER & COMPANY, LLP

Potter & Company, U.S.

June 26, 2002

STATEMENT OF RECEIPTS, DISBURSEMENTS,

AND EXCESS FEES

Calendar Year 2001

Receipts

State Grants		\$	9,768	
State Fees for Services			4,768	
Fiscal Court			31,950	
Licenses and Taxes:				
Motor Vehicle -				
Licenses and Transfers	\$ 267,380			
Usage Tax	649,762			
Tangible Personal Property Tax	653,894			
Licenses -				
Fish and Game	2,183			
Marriage	2,761			
Deed Transfer Tax	27,411			
Delinquent Tax	 34,842		1,638,233	
Fees Collected for Services:				
Recording -				
Deeds, Easements, and Contracts	14,170			
Real Estate Mortgages	18,628			
Chattel Mortgages and Financing Statements	29,374			
All Other Recordings	9,928			
Charges for Other Services -				
Candidate Filing Fees	700			
Copywork	738			
Postage	 3,017		76,555	
Other:				
Refunds/Misc/Corrections			1,883	
Interest Earned			815	
Borrowed Money		_	9,000	
Gross Receipts				\$ 1,772,972

The accompanying notes are an integral part of the financial statement.

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES (CONTINUED)

Calendar Year 2001

Disbursements

Payments to State:			
Motor Vehicle -			
Licenses and Transfers	\$	215,174	
Usage Tax		632,412	
Tangible Personal Property Tax		258,903	
Licenses, Taxes, and Fees -			
Fish and Game		1,825	
Delinquent Tax		3,470	
Legal Process Tax		10,651	
Candidate Filing Fees	_	360	\$ 1,122,795
Payments to Fiscal Court:			
Tangible Personal Property Tax		38,831	
Delinquent Tax		2,936	
Deed Transfer Tax	_	26,038	67,805
Payments to Other Districts:			
Tangible Personal Property Tax		327,607	
Delinquent Tax	_	18,705	346,312
Payments to Sheriff			482
Payments to County Attorney			5,365
Operating Disbursements and Capital Outlay:			
Personnel Services -			
Deputies' Salaries		87,568	
Part-Time Salaries		1,534	
Employee Benefits -			
Employer's Share of Social Security		10,884	
Employer's Paid Health Insurance		9,300	
Contracted Services -			
Software Contracts		15,040	
Advertising		107	
Printing and Binding		11,160	
Materials and Supplies -			
Office Supplies		8,814	
Miscellaneous/Corrections/Bank Charges		624	

The accompanying notes are an integral part of the financial statement.

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES (CONTINUED)

Calendar Year 2001

Disbursements (Continued)

Other Charges -				
Conventions and Travel	\$ 552			
Dues	400			
Postage	3,317			
Refunds	1,173			
Uncollected Returned Checks	370			
Capital Outlay -				
Office Equipment	 6,020	\$ 156,863		
Debt Service:				
Loan Repayment		 9,000		
Total Disbursements			\$	1,708,622
Disallowed Disbursements				(555)
Total Allowable Disbursements			_	1,708,067
N. D.				£4.00 5
Net Receipts				64,905
Control Maria				(61.205)
Statutory Maximum			_	(61,305)
Excess Fees				2 600
Excess rees				3,600
Expense Allowance				(3,600)
Expense Anowance			_	(3,000)
Excess Fees Due County for Calendar Year 2001			\$	_
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NOTES TO FINANCIAL STATEMENT

December 31, 2001

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Fund Accounting:

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

Basis of Accounting:

The financial statement has been prepared on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2001.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

Cash and Investments:

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

NOTE 2 - EMPLOYEE RETIREMENT SYSTEM

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.00 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.17 percent for the first six months and 6.41 percent for the last six months of the calendar year.

NOTES TO FINANCIAL STATEMENT

December 31, 2001

NOTE 2 - EMPLOYEE RETIREMENT SYSTEM (CONTINUED)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

NOTE 3 – DEPOSITS

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. The depository institution pledged or provided sufficient collateral of approximately \$97,000. However, in order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These actions have not been taken by the depository institution's board of directors or loan committee and the County Clerk does not have a written agreement with the depository institution securing the Clerk's interest in the collateral.

NOTE 4 - GRANT

The County Clerk received a local records microfilming grant from the Department for Libraries and Archives. The balance as of December 31, 2000 was \$9,768, all of which was expended during 2001. On September 26, 2001 the County Clerk was awarded another microfilming grant for \$10,085. No funds were received or expended on this grant during the year.

NOTE 5 - LEASE

The office of the County Clerk is committed to a lease agreement with Copelco Capital for a copy machine. The agreement requires a monthly payment of \$363 for 60 months to be completed on May 15, 2002. The total balance of the agreement is \$1,449 as of December 31, 2001.

NOTES TO FINANCIAL STATEMENT

December 31, 2001

NOTE 6 - HEALTH INSURANCE PREMIUMS

KRS 61.405 allows county fee officials to purchase twelve (12) months of health insurance coverage for their employees, if excess fees are available. Therefore, the expenditures are allowable. The Attorney General has issued opinion 92-108, which claims the statute is unconstitutional and discriminatory. The Attorney General also issued OAG 94-11 on February 25, 1994, stating health or medical insurance provided uniquely for an official and not in connection with a government program providing benefits to all county employees would be personal in nature.

COMMENT AND RECOMMENDATION

WASHINGTON COUNTY, KENTUCKY A. H. ROBERTSON, COUNTY CLERK COMMENT AND RECOMMENDATION Calendar Year 2001

LAWS AND REGULATIONS:

The County Clerk Should Have A Written Agreement To Protect Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). As of March 31, 2001, the County Clerk had bank deposits of \$116,437; FDIC insurance of \$100,000; and collateral pledged or provided of approximately \$97,000. Even though the County Clerk obtained sufficient collateral of approximately \$97,000, the pledge or provision of collateral was not approved by the board of directors of the depository institution or its loan committee, and there was no written agreement between the County Clerk and the depository institution, signed by both parties, securing the Clerk's interest in the collateral. We recommend the County Clerk enter into a written agreement with the depository institution to secure the Clerk's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Clerk's Response:

Was requested but bank would not comply. We will be assured in future years or choose another bank.

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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We have audited the statement of receipts, disbursements, and excess fees of the Washington County Clerk for the year ended December 31, 2001, and have issued our report thereon dated June 26, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Washington County Clerk's financial statement for the year ended December 31, 2001, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying comments and recommendations.

• The County Clerk Should Have A Written Agreement To Protect Deposits

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Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Washington County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and the Auditor of Public Accounts and is not intended to be and should not be used by anyone other than the specified parties.

POTTER & COMPANY, LLP

Potter & Company, UP

June 26, 2002